

Message Text

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43

ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

DODE-00 CIAE-00 H-03 INR-11 L-03 NSAE-00 OIC-04

OMB-01 PA-04 PM-07 PRS-01 SAJ-01 SAM-01 SP-03 SS-20

USIA-15 TRSE-00 NSC-07 ACDA-19 DRC-01 /193 W

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R 311119Z AUG 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 4997

INFO AEC GERMANTOWN

LIMITED OFFICIAL USE SECTION 1 OF 2 IAEA VIENNA 7605

E.O. 11652: N/A

TAGS: AORG AFIN IAEA US

SUBJECT: US ASSESSMENT RATE IN IAEA

REF: STATE 187225

1. SUMMARY: MISSION CONSIDERS DEPT APPREHENSIONS REGARD-
ING BROAD US APPROACHES IN CAPITALS ON IAEA SCALE JUSTIFIED
TO SOME EXTENT, BUT CONSIDERS ALSO THAT THESE ARE COUNTER-
BALANCED BY BASIC FACT THAT POLICY ON QUESTIONS SUCH AS
SCALES OF ASSESSMENT IS ALMOST UNIFORMLY MADE IN CAPITALS
BY FINANCIAL AUTHORITIES, NOT BY RESIDENT MISSIONS OR
DELEGATIONS IN VIENNA. FOR THIS REASON, MISSION CONSIDERS
THAT APPROACHES IN NUMBER OF CAPITALS, AS DETAILED BELOW,
ARE AN ESSENTIAL PROTECTION AGAINST OUR WALKING BLIND INTO
A POSSIBLE SERIOUS PROBLEM AT GENERAL CONFERENCE WHICH IT WOULD
THEN BE TOO LATE TO DO ANYTHING ABOUT. END SUMMARY.

2. MISSION CONSIDERS THAT SINGLE SALIENT FACT WHICH WE
MUST TAKE INTO ACCOUNT IN DECIDING US COURSE OF ACTION ON
THIS SUBJECT IS THAT POLICY ON SCALES OF ASSESSMENT IS
ALMOST INEVITABLY MADE BY FINANCIAL AUTHORITIES IN
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CAPITALS, NOT BY RESIDENT MISSIONS OR DELEGATIONS IN

VIENNA; LATTER NORMALLY ARE EITHER GIVEN FAIRLY RIGID SET OF INSTRUCTIONS WHICH THEY ARE POWERLESS TO TOUCH, OR ARE GIVEN NO INSTRUCTIONS AT ALL AND ARE PETRIFIED OF TAKING ANY POSITION EXCEPT SILENCE AND, IF IT CAME TO THAT, ABSTENTION. BASED ON THIS FACT, MISSION HAS FOLLOWING COMMENTS ON SPECIFIC POINTS RAISED BY DEPT IN PARA 2 REFTEL:

A. WHILE THERE IS SOME CHANCE THAT BROAD US APPROACHES WOULD STIR UP OPPOSITION WHICH MIGHT OTHERWISE HAVE REMAINED RELATIVELY QUIESCENT, MISSION CONSIDERS THAT SPECIFIC APPROACHES SUGGESTED BELOW WILL MINIMIZE THIS EFFECT. POINT OF LOBBYING IN CAPITALS WILL BE TO TIE UP SUPPORT FROM POTENTIAL FRIENDS WHO HAVE PRIMA FACIE REASON TO SUPPORT SCALE AS IT STANDS, NOT TO CHANGE MINDS OF POTENTIAL BITTER-END OPPONENTS (WITH SPECIAL CASE EXCEPTION OF USSR DISCUSSED BELOW), AND WOULD THUS IN MANY CASES PROBABLY BE REGARDED AS ONLY A NATURAL US ACTION ALONG LINES SOUGHT IN OTHER ORGANIZATIONS. WHILE WE HAVE NO INDICATIONS OF CONCERTED OPPOSITION TO SCALE, MISSION CONSIDERS IT UNLIKELY THAT WE WOULD BE AWARE OF ANY SUCH OPPOSITION, EXCEPT BY ACCIDENT, UNTIL IMMEDIATELY BEFORE COMMITTEE CONSIDERS SCALE; DEPT WILL RECALL OTHER CASES IN PAST YEAR OR SO WHERE ISSUES WHICH APPEARED TO BE TOTALLY QUIESCENT UNTIL TWO DAYS BEFORE A MEETING SUDDENLY FLARED UP INTO MAJOR CONTROVERSIES. WE WOULD HOPE TO FIRM UP SUFFICIENT SUPPORT, IN FORM OF INSTRUCTED DELEGATIONS, BEFORE MEETING TO PREVENT ONE OR TWO HOTHEADS FROM RUSHING PT&B COMMITTEE INTO ACTION WHICH US WOULD HAVE EXCELLENT CAUSE TO REGRET. THERE IS NO RPT NO WAY WE CAN SEE TO DO THIS WITHOUT GOING TO CAPITALS, WHICH WILL GIVE US SOME CHANCE BEFORE GC TO DISCOVER OPPOSITION, IF ANY (WHICH IS IMPOSSIBLE TO DISCOVER IN VIENNA), AND WILL SUBSTANTIALLY INCREASE OUR CHANCES OF COPING WITH SUCH OPPOSITION AS MAY EMERGE. IN OUR JUDGEMENT, THIS BENEFIT IS SUFFICIENT TO OFFSET RISK THAT CAREFULLY-CONSIDERED APPROACHES IN CAPITALS WILL STIR UP ANY OPPOSITION THAT IS NOT RPT NOT ALREADY LYING IN WAIT.

B. MISSION FULLY AGREES THAT BRUNT OF RESPONSIBILITY SHOULD REST WITH DG AND SECRETARIAT, BUT THEY HAVE NO RPT NO WAY OF REACHING FINANCIAL AUTHORITIES LIMITED OFFICIAL USE

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IN CAPITALS BEYOND SCALE PAPER, WHICH IS ALREADY OUT. DANGER THAT WE, AND SECRETARIAT, SEE IS THAT IN SOME COUNTRIES, FINANCIAL AUTHORITIES IN CAPITAL MIGHT BE CONVINCED BY SCALE PAPER, OR IF NOT BY EVEN LOW-KEY EXPRESSION OF US INTEREST, BUT NOT MAKE POINT OF BEING SUFFICIENTLY SPECIFIC WITH DELEGATIONS TO GC, EITHER INADVERTENTLY OR DUE TO EXPECTATION THAT, AS IN PAST, DELEGATIONS WILL NOT RPT NOT NEED TO BE SPECIFICALLY

INSTRUCTED. WHILE SHARING DEPT'S HOPE THAT ISSUE CAN BE TREATED, AS IN PAST, AS FAIRLY ROUTINE, TECHNICAL AND FINANCIAL ONE, WE REGARD HOPING AS INSUFFICIENT SURETY THAT IT WILL IN FACT OCCUR. HOPES TO CONTRARY NOTWITHSTANDING, MISSION CONSIDERS THAT ISSUE IS RPT IS POTENTIALLY POLITICAL WHETHER WE WISH IT OR NOT, AND THAT WE HAVE TO CONDUCT OURSELVES ACCORDINGLY; IF DISCUSSION IS, IN FACT, POLITICIZED BY OTHERS THEN IT WOULD BE GREATLY PREFERABLE TO HAVE DONE OUR SPADE-WORK IN ADVANCE. WE DO NOT SAY THAT THERE WILL BE TROUBLE, ONLY THAT THERE EASILY COULD BE AND THAT CONSEQUENCES OF SUCH TROUBLE WOULD BE QUITE SERIOUS FOR US IF IT OCCURS. IF WE DISCOVER TROUBLE AT TIME OF GC, IT WILL BE TOO LATE TO TRY TO CHANGE ANYONE'S PREVIOUSLY-PREPARED (OR PREVIOUSLY-UNPREPARED) POSITION ON AN ISSUE SUCH AS THIS.

C. MISSION DOES NOT RPT NOT AGREE THAT BROAD US APPROACH IN CAPITALS WOULD REMOVE FOCUS OF DISCUSSION FROM VIENNA, WHERE IT BELONGS, TO ANY GREATER DEGREE THAN IS INHERENT IN FACT THAT POLICY IF MADE IN CAPITALS, NOT IN VIENNA. IN CASE OF A VERY FEW COUNTRIES, THOSE OFFICIALS WE CAN REACH IN VIENNA ARE IN FACT IN BEST POSITION TO INFLUENCE THEIR GOVERNMENTS' POSITIONS, BUT FOR MOST PART THESE ARE ADVANCED WESTERN COUNTRIES ON WHOSE SOLID SUPPORT WE ARE COUNTING IN ANY EVENT. FOR OTHERS, TOO MANY OF OUR POTENTIAL SUPPORTERS ARE NOT EVEN PERMANENTLY REPRESENTED IN VIENNA, OR ARE REPRESENTED IN SUCH A WAY THAT DISCUSSION ON FINANCIAL ISSUES IS MEANINGLESS--THEIR EYES GLAZE OVER PENDING RECEIPT OF INSTRUCTIONS, AND THEY THEN READ THOSE INSTRUCTIONS REGARDLESS OF WHAT THEY SAY. WE AGREE THAT DETAILED DISCUSSIONS OF LEGAL OR FINANCIAL BACKGROUND AND CONSTRUCTION OF IAEA SCALE SHOULD BE KEPT IN VIENNA WHERE LIMITED OFFICIAL USE

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SECRETARIAT CAN DEFEND ITSELF, AND DOES. WE ARE RELATIVELY CONFIDENT THAT MISSION AND SECRETARIAT CAN HANDLE ANY SUCH OBJECTIONS RAISED IN VIENNA IN ADVANCE OF GC BY ANY DELEGATION OBLIGING ENOUGH TO DO THIS, AS HAS ALREADY BEEN DONE WITH FRG. HOWEVER, WE ALSO FEEL THAT ENOUGH OF OUR POTENTIAL SUPPORTERS NEED TO BE APPRISED OF THE EXISTENCE OF THIS ISSUE, AND OF OUR--AND THEIR OWN--INTEREST IN IT TO WARRANT APPROACHING THEM IN THEIR CAPITALS.

3. FOR FOREGOING REASONS, MISSION RECOMMENDS FOLLOWING:

A. STATES UNLIKELY TO ATTEND; APPROACH UNWARRANTED REGARDLESS OF PROBABLE POSITION (15 MEMBERS); AFGHANISTAN, BOLIVIA, CYPRUS, DOMINICAN REPUBLIC, ECUADOR, EL SALVADOR, HAITI, IVORY COAST, JORDAN, KENYA, LIBERIA, MALI, PARA-

GUAY, SIERRA LEONE, UGANDA. COMMENT: MISSION NOTES WITH REGRET THAT LARGE MAJORITY OF THESE ARE FAVORABLE VOTERS IN UN. END COMMENT.

B. STATES WHICH VOTED NO IN UN AND/OR ARE OTHERWISE LIKELY TO BE SO UNFAVORABLY INCLINED THAT APPROACH IN CAPITAL WOULD RUN UNDUE RISK OF STIRRING UP TROUBLE, NOT RESOLVING IT (12 MEMBERS): ALGERIA, ARGENTIAN, BRAZIL, CHILE, INDIA, IRAQ, LIBYA, NIGERIA, PERU, SYRIA, VENEZUELA, ZAMBIA. COMMENT: MISSION NOTES WITH EVEN GREATER REGRET THAT THIS IS ROSTER OF MOST OF INFLUENTIAL LDC'S ON BOARD. END COMMENT.

C. SOCIALIST STATES; MISSION DEFERS TO DEPT AS TO WHETHER ANY OF THESE BE APPROACHED ON SAME BASIS AS MOSCOW, BASED ON ASSESSMENT OF HOW WELL THEY WILL TOE LINE ESTABLISHED BY USSR (12 MEMBERS): ALBANIA, BULGARIA, BYELORUSSIA, CUBA, CZECHOSLOVAKIA, GDR, HUNGARY, MONGOLIA, NORTH KOREA, POLAND, ROMANIA, UKRAINE. COMMENT: IT IS NOTABLE, HOWEVER, THAT CZECHOSLOVAKIA IS ONE OF RELATIVELY FEW STATES WHICH HAVE APPROACHED SECRETARIAT FOR EXPLANATION OF WHAT HAPPENED TO THEIR RATE--AND WERE NOT HAPPY. END COMMENT.

D. WESTERN EUROPEANS AND OTHERS; EXPECT FOR SPECIAL CASES, MOST OF THESE COULD BE FOREGONE WITH RELATIVELY LITTLE CHANCE OF MISSING PROBLEM CASES IN VIEW OF GENERAL RECORDS OF SUPPORT FOR US REDUCTIONS IN UN AND, FOR MOST PART, FOR SAFEGUARS FINANCING. WE DO LIMITED OFFICIAL USE

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RPT DO EXPECT THAT SOME IN THIS GROUP WILL RAISE TECHNICAL OR FINANCIAL PROBLEMS IN VIENNA, AS NETHERLANDS AND FRG HAVE ALREADY DONE, BUT FEEL FAIRLY CONFIDENT OF BEING ABLE TO HANDLE THEM AND KEEP THEM OFF COMMITTEE FLOOR. WE HAVE DISCUSSED QUESTION INFORMALLY WITH MANY OF THESE BUT RESPONSES, FOR MOST PART, HAVE BEEN A RATHER DISAPPOINTING "NO INSTRUCTIONS, NO COMMENT", AMONG THESE, WE FEEL THAT THERE IS SOME REAL CHANCE THAT HOPES WILL BE JUSTIFIED WITHOUT TYING THEM DOWN IN CAPITALS (23 MEMBERS):

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

DODE-00 CIAE-00 H-03 INR-11 L-03 NSAE-00 OIC-04

OMB-01 PA-04 PM-07 PRS-01 SAJ-01 SAM-01 SP-03 SS-20

USIA-15 TRSE-00 NSC-07 ACDA-19 DRC-01 /193 W

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R 311119Z AUG 74

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TO SECSTATE WASHDC 4998

INFO AEC GERMANTOWN

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AUSTRALIA, AUSTRIA, BELGIUM, CANADA, DENMARK, FINLAND, FRG, GREECE, HOLY SEE (WHICH, AMUSINGLY, HAS INQUIRED WHY ITS ASSESSMENT DROPPED SO MUCH), ICELAND, IRELAND, ISRAEL, JAPAN, LIECHTENSTEIN, LUXEMBOURG, MONACO, NETHERLANDS, NEW ZEALAND, NORWAY, SOUTH AFRICA, SWEDEN, SWITZERLAND, UK.

4. MISSION RECOMMENDS THAT APPROACHES BE MADE IN FOLLOWING THREE CAPITALS AS SPECIAL CASES:

A. USSR: MISSION HAS NOT YET BEEN ABLE TO DISCUSS MATTER WITH MISSION HERE, ALTHOUGH WE HAVE APPOINTMENT TO DO SO ON SEPTEMBER 4. MISSION DOES NOT, HOWEVER, FULLY CONCUR WITH DEPT'S FEELING THAT THERE IS ALMOST NO CHANCE THAT SOVIETS WOULD ALTER SYSTEM-WIDE OPPOSITION TO US REDUCTIONS. SOVIETS HAVE IMPLICITLY AGREED THAT IAEA SCALE WAS SPECIAL CASE WHEN THEY BOUGHT SAFEGUARDS FINANCING FORMULA IN 1971; AS A "PEACE AND SECURITY" MATTER, IT IS RATHER OUT OF ORDINARY. SOVIETS IN VIENNA HAVE ALWAYS APPEARED EVEN MORE JUMPY THAN US ABOUT POSSIBLE LDC CHALLENGES TO FINANCING OF SAFEGUARDS. WE FULLY APPRECIATE THAT IT WILL TAKE CONSCIOUS EFFORT OF WILL FOR USSR NOT TO FOLLOW ITS REFLEXIVE POLICY OF OP-LIMITED OFFICIAL USE

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POSITION TO A SCALE CONTAINING A US REDUCTION, BUT WE CONSIDER THAT APPROACH TO SOVIET RESREP, WHILE AN ESSENTIAL STARTING POINT, IS INSUFFICIENT IN ITSELF TO MAKE THAT EFFORT OF WILL POSSIBLE. IF WE HIT SOVIETS AND BOUNCE, WE WILL HAVE LOST NOTHING WITH THEM, BUT WILL

THEN KNOW THAT WE ARE IN SUCH POTENTIALLY SERIOUS TROUBLE THAT WE WILL NEED ALL THE EFFORT WE CAN MUSTER IN OTHER CAPITALS TO WIN VOTE THAT WOULD THEN BECOME VERY MUCH MORE LIKELY. IF, ON OTHER HAND, WE ARE ABLE TO CAUSE USSR TO KEEP QUIET AND, HOPEFULLY, TO ABSTAIN IF ISSUE DOES COME TO VOTE, WE FEEL IT UNLIKELY THAT USSR RESREP CAN ACHIEVE THIS WITHOUT HELP FROM US IN MOSCOW. IN EITHER EVENT, MISSION RECOMMENDS EMBASSY MOSCOW BE REQUESTED TO APPROACH APPROPRIATE SOVIET OFFICIALS, BUT TO WAIT UNTIL THEY HAVE REPORT OF OUR MEETING WITH USSR MISSION NEXT WEDNESDAY BEFORE DOING SO.

B. FRANCE: SITUATION IS ALMOST MIRROR-IMAGE OF SOVIET. FRENCH HAVE SUPPORTED US REDUCTION IN UN LIKE OTHER WEO'S, BUT WERE AT WRONG END OF 24-1 BOARD VOTE (WHICH THEY FORCED) OF SAFEGUARDS FINANCING AND HAVE MADE STATEMENTS OBJECTING TO GC ACCEPTANCE OF SCALE OF ASSESSMENT EVERY YEAR SINCE. FRENCH RESREP IS HIGHLY RELUCTANT TO DISCUSS FINANCIAL ISSUES (EXCEPT WHERE THEY INVOLVE CUTTING BUDGET) AND IS HELD RIGIDLY IN LINE BY HIS AUTHORITIES WITH INSTRUCTIONS ON VIRTUALLY ALL FINANCIAL MATTERS, INTO WHOSE MAKING HE HAS VIRTUALLY NO RPT NO INPUT. FOR THIS REASON, MISSION CONSIDERS THAT DISCUSSION WITH FRENCH IN VIENNA, WITH ITS OVERTONES OF REBUFF ON SAFEGUARDS FINANCING, WOULD BE WORSE THAN USELESS AND FEELS THAT BEST APPROACH WOULD BE TO TRY TO CONVINCE AUTHORITIES IN PARIS THAT THEY SHOULD HOLD TO UN SYSTEM-WIDE POSITION, NOT UPSET COURSE OF LEGAL OR PROPER FINANCIAL PROCEDURES, TAKE ADVANTAGE OF FACT THAT US ACCEPTING LESS THAN REDUCTION TO 25 PER CENT, AND MINIGATE THEIR USUAL LINE ON SCALE THIS YEAR, AND DO BEST THEY CAN NOT RPT NOT TO TAKE ACTIONS WHICH COULD HAVE MISCHIEVOUS CONSEQUENCES FOR US REDUCTION.

C. ITALY: ITALIAN RESREP ADVISES INFORMALLY THAT HIS FINANCIAL AUTHORITIES HAVE INDICATED PROBLEM WITH SCALE, BUT HE HAS NOT RPT NOT YET PROVIDED DETAILS. WHEN HE APPRISES US OF EXACT NATURE OF PROBLEM, MISSION LIMITED OFFICIAL USE

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WILL REPORT FURTHER. HOWEVER, MISSION EXPERIENCE HAS BEEN THAT ITALIANS KEEP THEIR RESREP ON NEARLY AS TIGHT A REIN ON FINANCIAL MATTERS AS FRENCH. SINCE ITALY HAS ALREADY SIGNED PROBLEMS, AND SINCE POLICY WILL DEMONSTRABLY BE MADE IN ROME, MISSION SUGGESTS APPROACH TO URGE THAT ITALY'S VOTING POSITION IN UN, AND INTEREST IN US REDUCTION WHICH DOES NOT REACH 25 PER CENT AT ONCE, JUSTIFY THEIR SETTling THEIR PROBLEMS, IF ANY, WITH MISSION AND SECRETARIAT (WHOM THEY HAVE NOT RPT NOT YET APPROACHED) RATHER THAN LETTING THEM SPILL OVER INTO GC.

5. FOLLOWING REMAINING MEMBERS SHARE SAME GENERAL CHAR-

ACTERISTICS. ALL ARE DEVELOPING, SOME RELATIVELY BETTER OFF THAN OTHERS (E.G. SPAIN). MOST ARE WEAKLY REPRESENTED IN VIENNA BY OFFICIALS (WHO FREQUENTLY DO DOUBLE OR TRIPLE DUTY ALSO WITH AUSTRIA AND/OR UNIDO) WITH RELATIVELY LITTLE KNOWLEDGE OF, INTEREST IN OR INFLUENCE ON THEIR COUNTRIES POLICIES TOWARD IAEA; THESE CAN BE EXPECTED TO TAKE LITTLE OR NO INTEREST IN MATTERS FINANCIAL EXCEPT TO READ AND FOLLOW INSTRUCTIONS IF AND WHEN RECEIVED. A GOOD MANY, INCLUDING NUMBER OF SUPPORTERS OF US REDUCTION IN UN, ARE NOT REPRESENTED IN VIENNA AT ALL. ALL OF THOSE BELOW HAVE FAVORABLE, OR AT WORST AMBIGUOUS, VOTING RECORDS ON US REDUCTIONS ELSEWHERE, AND THUS HAVE PRIMA FACIE REASON NOT RPT NOT TO OPPOSE SCALE HERE. MISSION SUGGESTS THAT DEPT CONSIDER REQUESTING APPROACHES IN CAPITALS EXCEPT WHERE, IN DEPT JUDGEMENT, STATE OF BILATERAL RELATIONS MAKES IT LIKELY THAT THIS WOULD BE COUNTERPRODUCTIVE. IN ALL CASES, WE SUGGEST THAT APPROACHES SHOULD BE BASED ON URGING SUPPORT FOR IAEA SCALE AS ONLY LEGALLY AND FINANCIALLY CORRECT WAY OF APPLYING UNGA ACTIONS OF WHICH THEY APPROVED. SUCH APPROACHES SHOULD BE, TO EXTENT FEASIBLE, TAILORED INDIVIDUALLY TO REFLECT EXACT SITUATION ON SCALE, AND NPT STATUS AS WELL EXCEPT WHERE WE HAVE HAD INDICATION THAT NPT PARTY STATUS HAS NOT CREATED PREDISPOSITION TO FAVOR AGENCY SAFEGUARDS FIANCING; MISSION SUGGESTS THAT DEPT DRAW TO EXTENT DESIRABLE ON ADDITIONAL BACKGROUND ON SOME PARTICULAR CASES PROVIDED UNDER LETTER OF 8/9/74. IN ALL OF THESE CASES, MISSION CONSIDERS THAT TIME IS OF THE ESSENCE; WE NOW HAVE TEN LIMITED OFFICIAL USE

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WORKING DAYS, OF OF WHICH IS US HOLIDAY, LEFT BEFORE OPENING OF GC, AND IT WOULD BE BEST TO APPROACH GOVERNMENTS BEFORE THEIR DELEGATIONS LEAVE FOR GC IN ORDER TO AVOID DRAWING UNDESIRABLE AMOUNT OF ATTENTION TO ISSUE BY URGING THAT SPECIAL EFFORT BE MADE TO GET FIRM INSTRUCTIONS TO DELEGATION. IN ALL OF FOLLOWING CASES, CRUCIAL ELEMENT IN OUR RECOMMENDATION THAT MEMBER BE APPROACHED IN CAPITAL IS THAT THERE IS NOT RPT NO WAY THAT MISSION CAN SEE TO DETERMINE AND, IF NECESSARY, TO AFFECT GOVERNMENT POSITION, REFLECTED IN INSTRUCTIONS FROM CAPITAL, PRIOR TO OPENING OF GC, AT WHICH TIME IT WOULD BE TOO LATE TO UNDERTAKE ANY EFFORT IN CAPITAL TO CHANGE SITUATION. MISSION RECOMMENDS THAT FOLLOWING-39 MEMBERS BE APPROACHED IN THIS MANNER: BANGLADESH, BURMA, CAMEROON, COLOMBIA, COSTA RICA (IN VIEW OF ERRATIC PERSONALITY OF RESREP, WE HAVE NOT TPR NOT DISCUSSED THIS ISSUE WITH HIM AND DO NOT RPT NOT PROPOSE TO DO SO; ONLY WAY WE CAN GET TO HIM WILL BE THOURGH HIS CAPITAL), EGYPT, ETHIOPIA, GABON, GHANA,

GUATEMALA, INDONESIA (FOR REASONS KNOWN TO DEPT, MISSION CONSIDERS THIS TO BE AMONG MOST IMPORTANT OF ALL TO TIE DOWN BY INSTRUCTIONS IF AT ALL POSSIBLE), IRAN, JAMAICA (WE REGARD THIS AS ANOTHER IMPORTANT ONE, SOLELY BECAUSE OF PERSONALITY OF THEIR REP TO LAST GC, WHO WILL BE STAGING REPEAT PERFORMANCE THIS YEAR), KHMER REPUBLIC, REPUBLIC OF KOREA (THIS APPROACH SHOULD BE VERY LOW-KEY; KOREAN RESREP DID NOT RPT NOT FORESEE SUBSTANTIVE PROBLEM BUT INDICATED HE COULD DO NOTHING WITHOUT INSTRUCTIONS, WHICH HE HOPED HE WOULD GET IN TIME), KUWAIT, LEBANON, MADAGASCAR, MALAYSIA, MEXICO (AMBASSADOR WILL CHAIR PT&B COMMITTEE; HE FORESAW NO RPT NO SUBSTANTIVE PROBLEM FROM HIS FINANCE AUTHORITIES, BUT IT WOULD BE USEFUL IN VIEW HIS POSITION TO HAVE THIS CONFIRMED AT EARLY DATE), MOROCCO, NIGER, PAKISTAN, PANAMA, PHILIPPINES (IN VIEW OF SPECIAL SITUATION CREATED BY RESREP HERE, MISSION SUGGESTS APPROACH ALONG LINES SUGGESTED BY LETTER OF 8/9), PORTUGAL, SAUDI ARABIA, SENEGAL, SINGAPORE, SPAIN, SRI LANKA, SUDAN, THAILAND, TUNISIA, TURKEY, URUGUAY, VIETNAM, YUGOSLAVIA (DISPITE STATUS AS A SOCIALIST COUNTRY, MISSION CONSIDERS THAT APPROACH HERE COULD DO SOME GOOD ALONG LINES SUGGESTED 8/9 LETTER, AND FEELS IT LIMITED OFFICIAL USE

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SHOULD BE TRIED IN VIEW YUGOSLAV INFLUENCE AMONG NON-ALIGNED ON MATTERS RELATED TO DISARMAMENT), ZAIRE (PROBABLY MOST IMPORTANT OF ALL IF THEIR REP AT GC CAN BE TIES UP BY INSTRUCTIONS; THIS IS ONE CASE WHERE MISSION SEES PERCEPTIBLE DANGER OF STIRRING UP TROUBLE, BUT PROBABILITY OF TROUBLE ONCE THEIR REP GETS TO VIENNA AND HEARS EVEN ONE OTHER STATEMENT ON SUBJECT IS IN ANY EVENT SO GREAT THAT MISSION CONSIDERS RISK WORTH TAKING IN VIEW OF GAIN IF HE CAN BE SILENCED).

6. IF DEPT WISHES FURTHER BACKGROUND AS TO REASONS FOR ANY INDIVIDUAL RECOMMENDATION ABOVE, ADVISE. MISSION WILL REPORT FURTHER AS REQUIRED.

DECONTROL AFTER 9/25/74. PORTER

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